By: Fraser, Harris, West

S.B. No. 482

## A BILL TO BE ENTITLED

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1	AN ACT
2	relating to competition, customer choice, and customer protection
3	in the retail electric market; providing an administrative penalty.
4	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
5	SECTION 1. Section 17.008, Utilities Code, is amended to
6	read as follows:
7	Sec. 17.008. PROTECTION OF RESIDENTIAL ELECTRIC SERVICE
8	APPLICANTS AND CUSTOMERS. (a) In this section and in Section
9	17.009:
10	(1) "Credit history":
11	(A) means information regarding an individual's
12	past history of:

- 14 (ii) payment habits; or
- 15 (iii) creditworthiness; and
- 16 (B) does not include an individual's outstanding
- 17 balance for retail electric or telecommunications service.
- 18 (2) "Credit score" means a score, grade, or value that
- 19 is derived by a consumer reporting agency, as defined under Section
- 20 603(f) of the Fair Credit Reporting Act (15 U.S.C. Section
- 21 1681a(f)), using data from a credit history in any type of model,
- 22 method, or program for the purpose of grading or ranking credit
- 23 report data, whether derived electronically, from an algorithm,
- 24 through a computer software application model or program, or

- 1 through any other analogous process.
- 2 (3) "Utility payment data" means a measure that is
- 3 derived by a consumer reporting agency, as defined under Section
- 4 603(f) of the Fair Credit Reporting Act (15 U.S.C. Section
- 5 1681a(f)), from a model specifically designed to correlate to
- 6 utility payment histories.
- 7 (b) A retail electric provider may not deny an applicant's
- 8 request to become a residential electric service customer on the
- 9 basis of the applicant's credit history or credit score[, but may
- 10 use the applicant's utility payment data until the later of January
- 11 1, 2007, or the date on which the price to beat is no longer in
- 12 effect in the geographic area in which the customer is located].
- 13 (c) [Notwithstanding Subsection (b), while a retail
- 14 electric provider is required to provide service to a geographic
- 15 area as the affiliated retail electric provider, the provider may
- 16 not deny an applicant's request to become a residential electric
- 17 service customer within that geographic area on the basis of the
- 18 applicant's credit history, credit score, or utility payment data.
- 19 [(d) After the date described in Subsection (b), a retail
- 20 electric provider, including an affiliated retail electric
- 21 provider, may not deny an applicant's request to become a
- 22 residential electric service customer on the basis of the
- 23 applicant's credit history, credit score, or utility payment data
- 24 but may use the applicant's electric bill payment history.
- 25 [<del>(e)</del>] A retail electric provider may not use a credit score,
- 26 a credit history, or utility payment data as the basis for
- 27 determining the price for month-to-month electric service or

- 1 electric service that includes a fixed price commitment of 12
- 2 months or less:

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- 3 (1) for an existing residential customer; or
- 4 (2) in response to an applicant's request to become a residential electric service customer.
- 6 (d) On [<del>(f)</del> After the date described in Subsection (b), on] 7 request by a customer or former customer in this state, a retail electric provider or electric utility shall timely provide to the 8 9 customer or former customer bill payment history information with 10 the retail electric provider or electric utility during the preceding 12-month period. Bill payment history information may be 11 obtained by the customer or former customer once during each 12 12-month period without charge. If additional copies of bill 13 payment history information are requested during a 12-month period, 14 15 the electric service provider may charge the customer or former 16 customer a reasonable fee for each copy.
  - (e) [(g)] On request by a retail electric provider, another retail electric provider or electric utility shall timely verify information that purports to show a customer's service and bill payment history with the retail electric provider or electric utility.
- 22 <u>(f) A retail electric provider may not require a person</u>
  23 <u>applying for residential electric service to provide a security</u>
  24 <u>deposit or advance payment as a condition of service if:</u>
- 25 (1) it can be shown that the person was a customer of
  26 one or more retail electric providers or electric utilities in this
  27 state during the entire 12-month period preceding the request for

- 1 electric service; and
- 2 (2) during the preceding 12-month period, the person
- 3 was not late in paying an electric service bill.
- 4 (g) If a person applying for residential electric service
- 5 does not provide the documentation described in Subsection (f),
- 6 nothing in this section limits [(h) This section does not limit] a
- 7 retail electric provider's authority to require a deposit or
- 8 advance payment as a condition of service.
- 9 (h)  $[\frac{(i)}{(i)}]$  Notwithstanding Subsection (c)  $[\frac{(e)}{(e)}]$ , a retail
- 10 electric provider may provide rewards, benefits, or credits to
- 11 residential electric service customers on the basis of the
- 12 customer's payment history for retail electric service to that
- 13 provider.
- 14 SECTION 2. Section 39.051, Utilities Code, is amended by
- 15 adding Subsection (h) to read as follows:
- (h) On or before January 1, 2008, an electric utility that
- 17 is affiliated with power generation companies that own 5,000
- 18 megawatts or more of generating capacity in this state or with
- 19 retail electric providers that have annual sales of 10,000,000
- 20 megawatt hours or more of electricity in this state shall file with
- 21 the commission an unbundling plan for discontinuing, within a
- 22 reasonable time determined by the commission, the utility's
- 23 affiliation with power generation companies or retail electric
- 24 providers.
- 25 SECTION 3. Section 39.101, Utilities Code, is amended by
- 26 amending Subsections (a) and (h) and adding Subsection (i) to read
- 27 as follows:

- 1 (a) Before customer choice begins on January 1, 2002, the 2 commission shall ensure that retail customer protections are 3 established that entitle a customer:
- 4 (1) to safe, reliable, and reasonably priced 5 electricity, including protection against service disconnections 6 in an extreme weather emergency as provided by Subsection (h) or in 7 cases of medical emergency or nonpayment for unrelated services;
- 9 information; provided, however, that the release to competitive
  10 retail electric providers of the names and addresses of residential
  11 customers that were served by the affiliated retail electric
  12 provider at the end of the price to beat period shall not be
  13 considered a violation of customer privacy;
- 14 (3) to bills presented in a clear format and in 15 language readily understandable by customers;
- 16 (4) to the option to have all electric services on a 17 single bill, except in those instances where multiple bills are 18 allowed under Chapters 40 and 41;
- 19 (5) to protection from discrimination on the basis of 20 race, color, sex, nationality, religion, or marital status;
- 21 (6) to accuracy of metering and billing;
- 22 (7) to information in English and Spanish and any 23 other language as necessary concerning rates, key terms and 24 conditions, in a standard format that will permit comparisons 25 between price and service offerings, and the environmental impact 26 of certain production facilities;
- 27 (8) to information in English and Spanish and any

- 1 other language as necessary concerning low-income assistance
- 2 programs and deferred payment plans; and
- 3 (9) to other information or protections necessary to
- 4 ensure high-quality service to customers.

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- 5 A retail electric provider, power generation company, aggregator, or other entity that provides retail electric service 6 7 may not disconnect service to a residential customer during an extreme weather emergency or on a weekend day. The entity providing 8 9 service shall defer collection of the full payment of bills that are 10 due during an extreme weather emergency until after the emergency is over and shall offer [work with] customers a deferred payment 11 plan providing for a period of not less than five months for a 12 customer to pay deferred amounts [to establish a pay schedule for 13 deferred bills]. For purposes of this subsection, "extreme weather 14 15 emergency" means [a period when]:
  - (1) a day for which the National Weather Service forecasts that the [previous day's highest] temperature will reach or fall below [did not exceed] 32 degrees Fahrenheit in any part of a county in the relevant service territory [and the temperature is predicted to remain at or below that level for the next 24 hours according to the nearest National Weather Service reports]; [or]
- (2) <u>a day for which</u> the National Weather Service

  forecasts that the heat index will reach or exceed 100 degrees

  Fahrenheit in any part of a county in the relevant service

  territory; or
- 26 (3) a period when, [issues a heat advisory for any county in the relevant service territory, or when such an advisory

- 1 has been issued] on any one of the previous two calendar days, the
- 2 National Weather Service observes a heat index of 100 degrees
- 3 Fahrenheit or more in any part of a county in the relevant service
- 4 <u>territory</u>.
- 5 <u>(i)</u> A retail electric provider may not state or imply that
- 6 it can provide a greater level of reliability of electric service or
- 7 preferential treatment in the restoration of service following an
- 8 outage; provided, however, that a retail electric provider may make
- 9 <u>claims regarding aspects of reliability related to customer</u>
- 10 service. The commission may impose an administrative penalty for a
- 11 violation of this subsection in accordance with Section 15.024. A
- violation of this subsection shall be included in the highest class
- 13 of violations in the classification system established by the
- 14 commission under Section 15.023.
- 15 SECTION 4. (a) Subchapter C, Chapter 39, Utilities Code,
- is amended by adding Section 39.1015 to read as follows:
- 17 Sec. 39.1015. SUSPENSION OF DISCONNECTION FOR CERTAIN
- 18 CUSTOMERS. (a) In this section:
- 19 (1) "Critical care residential customer" means a
- 20 residential electric customer for whom an interruption or
- 21 suspension of electric service will create a dangerous or
- 22 <u>life-threatening condition.</u>
- 23 (2) "Elderly low-income customer" means a low-income
- 24 <u>customer who is 65 years old or older.</u>
- 25 (3) "Low-income customer" means an electric customer:
- 26 (A) whose household income is not more than 125
- 27 percent of the federal poverty guidelines;

Τ	(B) who receives food stamps from the Health and
2	Human Services Commission; or
3	(C) who receives medical assistance from a state
4	agency that administers a part of the medical assistance program.
5	(4) "Service provider" means a retail electric
6	provider, power generation company, aggregator, or other entity
7	that provides retail electric service.
8	(b) During the period beginning July 1 and ending September
9	30 of each year a service provider:
10	(1) may not disconnect service or authorize the
11	disconnection of service to a critical care residential customer or
12	elderly low-income customer who contacts the service provider
13	regarding bill payment or in response to a disconnection notice;
14	(2) may not disconnect service or authorize the
15	disconnection of service to a low-income customer other than an
16	elderly low-income customer if the customer:
17	(A) contacts the service provider regarding bill
18	payment or in response to a disconnection notice; and
19	(B) enters into a deferred payment plan with the
20	service provider for the current month's electric charges and meets
21	the terms of any then current deferred payment plan;
22	(3) shall request reconnection of service or reconnect
23	service to a critical care residential customer or an elderly
24	low-income customer whose service is disconnected before or during
25	the period if:
26	(A) the customer contacts the service provider
27	regarding bill payment or in response to a disconnection notice; or

- (B) the service provider has previously been notified that the customer is a critical care residential customer;

  (4) shall request reconnection of service or reconnect service to a low-income customer whose service is disconnected before or during the period if the customer enters into a deferred payment plan with the service provider; and

  (5) shall rescind a request for disconnection of service to a critical care residential customer, elderly low-income
- (5) shall rescind a request for disconnection of

  8 service to a critical care residential customer, elderly low-income

  9 customer, or low-income customer made before the period begins if

  10 the service provider is prohibited under this subsection from

  11 disconnecting or authorizing the disconnection of the customer's

  12 service during the period.

- (c) A service provider may not disconnect service or authorize the disconnection of a critical care residential customer's service during the period provided by Subsection (b) regardless of whether the customer contacts the service provider as provided by Subsection (b) if the service provider has previously been notified that the customer is a critical care residential customer.
- (d) A service provider shall allow a critical care residential customer, elderly low-income customer, or low-income customer to establish with the provider a deferred payment plan in person or by telephone. The service provider shall confirm the payment plan with the customer in writing. The deferred payment plan may not include a penalty for late payments accrued during the period provided by Subsection (b). The service provider shall allow a critical care residential customer, elderly low-income

- customer, or low-income customer to renegotiate the terms of the deferred payment plan at least one time, regardless of whether the customer's economic or financial circumstances have changed. For a low-income customer other than an elderly low-income customer, during the period provided by Subsection (b), the payment plan may require the payment of not more than 25 percent of the then current month's charges plus any due installments of a previous deferred payment plan. For a low-income customer other than an elderly low-income customer, the service provider is not required to extend a deferred payment plan entered into under this subsection beyond the March billing cycle following the period provided by Subsection (b).
- (e) A deferred payment plan established under Subsection
  (d) for one or more electric bills that come due during the period
  provided by Subsection (b) must provide:

- (1) for a critical care residential customer or elderly low-income customer, that the customer is not required to pay more than 25 percent of the deferred electric bills as part of the first electric bill issued after the end of the period and that the remaining balance is to be paid in equal installments over the next five billing cycles, unless the customer requests a lesser number of installments; and
- (2) for a low-income customer other than an elderly low-income customer, that the customer is required to pay not more than 25 percent of the deferred bills to initiate the agreement and that the remaining balance is to be paid in equal installments over the next five billing cycles, unless the customer requests a lesser

1 number of installments.

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- (f) A service provider may pursue disconnection of 2 3 electrical service for a critical care residential customer or an elderly low-income customer only after the period provided by 4 Subsection (b) and only if the customer does not meet the terms of 5 the deferred payment plan, unless the disconnection is otherwise 6 7 prohibited. A service provider may pursue disconnection of service for a low-income customer other than an elderly low-income customer 8 9 if the customer does not meet the terms of the deferred payment plan, unless the disconnection is otherwise prohibited. 10 service provider shall give the customer appropriate notice that 11 the customer has not met the terms of the plan before the service 12 13 provider disconnects or authorizes the disconnection of service.
  - (g) A service provider may encourage a critical care residential customer or elderly low-income customer to make partial payment of a deferred electric bill during the period provided by Subsection (b), but the service provider shall clearly inform the customer that the customer may not be disconnected for nonpayment before October 1 following the period provided by Subsection (b).
- 20 (b) This section takes effect June 1, 2007, if this Act receives a vote of two-thirds of all the members elected to each house, as provided by Section 39, Article III, Texas Constitution.

  23 If this Act does not receive the vote necessary for this section to take effect on that date, this section takes effect September 30, 2007.
- 26 SECTION 5. Subchapter C, Chapter 39, Utilities Code, is 27 amended by adding Section 39.1016 to read as follows:

- 1 Sec. 39.1016. CANCELLATION OR TERMINATION FEES. A retail
- 2 electric provider may not charge a residential customer who
- 3 requests cancellation or termination of retail electric service
- 4 provided on a month-to-month basis a fee relating to the
- 5 cancellation or termination.
- 6 SECTION 6. Subchapter C, Chapter 39, Utilities Code, is
- 7 amended by adding Section 39.110 to read as follows:
- 8 <u>Sec. 39.110. PROMOTION OF RESIDENTIAL CUSTOMER CHOICE.</u>
- 9 (a) The purpose of this section is to promote customer choice for
- 10 <u>residential customers by imposing a charge on certain retail</u>
- 11 <u>electric providers to provide an additional incentive for them to</u>
- 12 <u>compete for residential customers.</u>
- 13 (b) This section applies to a retail electric provider that,
- 14 as of December 31, 2006, had more than 250,000 residential
- 15 customers and was required to offer service to residential
- 16 customers at the price to beat in accordance with Section 39.202,
- 17 and to any successor in interest of the retail electric provider,
- 18 and any reference in this section to a retail service provider
- includes a successor in interest to such provider. This section no
- 20 longer applies to a retail electric provider if the retail electric
- 21 provider is not assessed a charge under Subsection (c) for two
- 22 <u>consecutive years.</u>
- (c) The commission shall impose an annual charge on a retail
- 24 <u>electric provider that is subject to this section if at the end of a</u>
- 25 calendar year the number of residential customers served by the
- 26 retail electric provider in areas where customer choice is
- 27 available outside the transmission and distribution utility

- service territory in which it was required to offer the price to

  beat is less than 35 percent of the total number of residential

  customers served by the retail electric provider in all areas open

  to competition in this state. As used in this subsection, the term

  "retail electric provider" includes providers that were affiliates

  as of December 31, 2006.
  - (d) The annual charge under this section shall equal the difference between the number of residential customers that the retail electric provider served on the last day of the relevant calendar year in the transmission and distribution utility service territory in which it was required to offer the price to beat and the number of residential customers that the retail electric provider, or other retail electric providers that as of December 31, 2006, were affiliated with the retail electric provider, served on the last day of the relevant calendar year outside the transmission and distribution utility service territory in which the retail electric provider was required to offer the price to beat multiplied by:
- 19 (1) \$100 at the end of 2007;

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- 20 (2) \$200 at the end of 2008; and
- 21 (3) \$300 at the end of 2009.
- 22 <u>(e) Funds collected from the charge assessed under this</u>
  23 <u>section shall be held in a segregated account by the retail electric</u>
  24 <u>provider and allocated for programs devised and directed by the</u>
  25 commission as follows:
- 26 <u>(1) a fund for a customer education program in the</u> 27 <u>transmission and distribution utility service territory in which</u>

- 1 the retail electric provider was required to offer the price to beat
- 2 and a low-income discount program; and
- 3 (2) a fund to be paid to residential customers served
- 4 by the retail electric provider in the transmission and
- 5 distribution utility service territory in which the retail electric
- 6 provider was required to offer the price to beat.
- 7 (f) The commission may adopt and enforce rules as necessary
- 8 or appropriate to carry out this section.
- 9 SECTION 7. Section 39.202, Utilities Code, is amended by
- 10 adding Subsections (q) and (r) to read as follows:
- 11 (q) On a schedule to be determined by the commission, the
- 12 commission shall require affiliated retail electric providers to
- 13 provide the commission with the names and addresses of residential
- 14 customers who have not affirmatively chosen a retail electric
- 15 provider or electric service plan. The commission shall release
- 16 the names and addresses of those customers to retail electric
- 17 providers licensed by the commission and currently offering
- 18 residential service. The commission shall provide updated
- 19 information on the list of names and addresses to remove the
- 20 customers who have affirmatively made a choice in relation to
- 21 providers or plans.
- 22 <u>(r) The commission may conduct a program to assist</u>
- 23 residential customers receiving service from an affiliated retail
- 24 <u>electric provider under a month-to-month service plan to select a</u>
- 25 competitive retail electric provider or plan.
- SECTION 8. Subchapter E, Chapter 39, Utilities Code, is
- 27 amended by adding Section 39.2025 to read as follows:

- Sec. 39.2025. MARKET REVIEW BASED ON PRICE OF ELECTRICITY.

  (a) The commission may review, as described in Subsection (b), the

  price of the electric service plan under which customers who took

  service under a price to beat tariff on December 31, 2006, who have

  not subsequently chosen an alternate retail electric service plan

  are served in a transmission and distribution utility service

  territory if:
- (1) at the end of calendar year 2007 the number of such
  customers exceeds 25 percent of the number of residential customers
  in the transmission and distribution utility service territory in
  which such customers take service; or
- (2) at the end of calendar year 2008 the number of such customers exceeds 15 percent of the number of residential customers in the transmission and distribution utility service territory in which such customers take service.

applicable residential customers is more than two cents per kilowatt hour higher for more than six consecutive months than the simple average of the prices charged for other similar electric service plans in the relevant transmission and distribution utility service territory, the commission may initiate a review of the retail electric provider's price charged to such residential customers. If the commission determines that the retail electric provider's price charged to such customers is not reasonable based on its review, the commission may reduce the retail electric provider's residential price charged to such customers, but not to less than one cent per kilowatt hour higher than the simple average

- 1 of the prices charged for other similar electric service plans in
- 2 the relevant transmission and distribution utility service
- 3 territory at the time the downward adjustment is required.
- 4 <u>(c) The commission may adopt and enforce rules as necessary</u> 5 or appropriate to carry out this section.
- 6 (d) This section expires on September 1, 2009.

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- SECTION 9. Section 39.902, Utilities Code, is amended by amending Subsection (c) and adding Subsections (d) and (e) to read as follows:
  - (c) After the opening of the retail electric market, the commission shall conduct ongoing customer education designed to help customers make informed choices of electric services and retail electric providers. As part of ongoing education, the commission may provide customers information concerning prices available in the marketplace, savings available to customers by switching retail electric providers, plans, and information concerning specific retail electric providers, including instances of complaints against them and records relating to quality of customer service.
- 20 (d) The commission may require an affiliated retail
  21 electric provider to provide information to customers regarding
  22 savings available to the customer from switching to another retail
  23 electric provider or product in a manner specified by the
  24 commission, including through bill inserts or statements on
  25 customer bills.
- 26 <u>(e) The commission may require a transmission and</u>
  27 <u>distribution utility to issue public service announcements that</u>

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- 1 inform customers that service reliability and the restoration of
- 2 electric service following an outage is not contingent upon the
- 3 <u>customer's receiving service from a particular retail electric</u>
- 4 provider.
- 5 SECTION 10. Except as otherwise provided by this Act, this
- 6 Act takes effect immediately if it receives a vote of two-thirds of
- 7 all the members elected to each house, as provided by Section 39,
- 8 Article III, Texas Constitution. If this Act does not receive the
- 9 vote necessary for immediate effect, except as otherwise provided
- 10 by this Act, this Act takes effect September 1, 2007.